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P R 181904Z JAN 68 FM USMISSION NATO TO SECSTATE WASHDC PRIORITY 1043 SECDEF WASHDO INFO AMEMBASSY BONN 0314 AMEMBASSY BRUSSELS 0268 DEMISSION GENEVA 071 AMEMBASSY THE HAGUE 0233 AMEMBASSY LONDON 0331 MEMBASSY LUXEMBOURG 0165 AMEMBASSY MOSCOW 065 AMEMBASSY OTTAWA 0222 AMEMBASSY PARIS 0301 AMEMBASSY ROME 0261 USUN NEW YORK Ø116 AMERBASSY VIENNA 035 ALL NATO CAPITALS

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SUBJECT: NAC JANUARY 18 - DRAFT NPT

REF: USNATO 1378

- 1. AT SPECIAL NAC JANUARY 18, CLEVELAND BRIFFED ALLIES ON BASIS STATE 100558 AND DISTRIBUTED TEXT GENEVA 2290. PRIOR TO MEETING, CLEVELAND BRIFFED GREWE (FRG) AND DE FERRARIIS (ITALY) AND USNATO STAFF LOBBIED WITH BROSIO AS WELL AS UK, CANADIAN, BELGIAN, AND DUTCH DELGATIONS.
- 2. CLEVELAND REPORTED THAT SOVIETS HAVE JUST AGREED IN GENEVA TO TABLE AFTERNOON JANUARY 18 COMPLETE DRAFT NPT, INCLUDING ARTICLE III. HIS UNDERSTANDING OF STATUS WAS THAT DRAFT TEXT WAS BEING SUBMITTED FOR INTERNATIONAL NEGOTIATIONS BY TWO CO-CHAIRMEN. WE HAD MADE ABUNDANTLY CLEAR TO SOVIETS TEXT INCLUDED MANY POINTS TO PROTECT OUR ALLIES WHICH THEY HAD MADE TO US DURING OUR CONSULTATIONS. IT WAS EQUALLY CLEAR

PAGE 3 RUFHNA 1393/1 S E C R E T OUR ALLIES WERE NOT COMMITTED TO PRESENT TEXT AS RESULT OF SUCH CONSULTATIONS.

- 3. IF THIS WERE FINAL TEXT, US COULD SIGN IT. HOWEVER, WE WERE ALSO FREE TO JOIN OTHERS IN IMPROVING TEXT IN LIGHT OF NEGOTIATIONS IN ENDC. IN TYUS SENSE, TEXT WAS NOT FINAL.
- 4. IN OUR VIEW, THIS WAS MAJOR STEP SINCE IT NOW PERMITTED ALL GOVERNMENTS TO CONSIDER COMPLETE TEXT. WE BELIEVED NEGOTIATORS HAD DONE WELL ON BEHALF OF POSITIONS ALLIES HAD TAKEN.
- 5° CLEVELAND THEN WENT TROUGH TEXT ARTICLE BY ARTICLE. IN PREAMBLE, HE NOTED PARA 6 SUPPORTED AUTOMATED SAFEGUARDS WHICH HAD BEEN URGED BY FRG. PARAS 7 AND 8 AFFIRMED THAT ALL SHOULD HAVE EASY ACCESS TO PEACEFUL NUCLEAR TECHNOLOGY. PARAS 9-11 CONCERN STEPS TO HALT NUCLEAR ARMS RACE, WHICH WERE OF SPECIAL INTEREST TO NON-NUCLEAR-WEAPON STATES.
- 6. ON OPERATIVE ARTICLES, CLEVELAND CONCENTRATED ON ARTICLE



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III HE POINTED OUT THIS WAS NOVEMBER 2 FORMULA WICH SOME
IN NAC HAD VIGOROUSLY CHAMPIONED AND OTHERS HAD FOUND LEAST
OBJECTIONABLE WAY OF SAYING WHAT HAD TO BE SAID DRAWING ON
STATE 100558 AND GENEVA 2273, HE GAVE NEGOTIATING HISTORY
10MITTING REFERENCE TO NOVEMBER 2 TALKING POINTS). CLEVELAND
READ NEW SENTENCE TO BE ADDED TO FIRST OF THREE US INTERPRETIVE PRINCIPLES IN NOVEMBER 13 AIDE MEMOIRE. PURPOSE
WAS TO ASSURE SOVIETS AND IS ALLIES THAT US UNDERSTOOD NATURE
OF SAFEGUARDS WOULD BE EVEN-HANDED AND NON-DISCIMINATORY.
CLEVELAND ALSO NOTED PARA 4 OF ARTICLE III QUALIFIED EURATOM
AS IAEA'S PARTNER IN SAFEGUARDS, AND REAFFIRMED US WOULD MAKE
INTERPRETIVE STATEMENT TO THIS EFFECT.

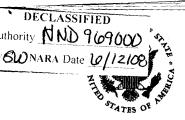
7. ARTICLE IV, A MEXICAN SUGGESTION WHICH RECEIVED BROAD NAC SUPPORT, HE NOTED, REITERATED IDEA IN PREAMBLE CON-CERNING FREEDOM OF ACCESS TO PEACEFULNUCLEAR TECHNOLOGY.

ARTICLES V, VI AND VII, HE RECALLED, WERE ALSO MEXICAN SUGGESTIONS WHICH HAD NOT BEEN CONTROVERSIAL IN NAC. ARTICLE VI, HE POINTED OUT, REITERATED PREAMBULAR IDEA OF ENDING NUCLEAR ARMS RACE AND WORKING TOWARDS DISARMAMENT.

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8. ARTICLE VIII RETAINED ROLE FOR IAEA BOARD OF GOVERNORS
RATHER THAN APPLYING QUALITATIVE STANDARD AS ITALY SUGGESTED (USNATO 1337). ONE FEATURE OF THIS ARTICLE WAS THAT NO AMENDMENT WOULD APPLY TO A COUNTRY WHICH DID NOT ACCEPT IT. CLEVELAND NOTED SOVIETS HAD ADDED "OF THE AMENDMENT" TO SECOND SENTENCE OF PARA 2 OF ARTICLE VIII AND WE HAD ACCEPTED AS PART OF PACKAGE. IN ANY EVENT, THIS WAS NO RPT NO SUBSTANTIVE CHANGE. RE PARA 3 OF ARTICLE VIII, A REVIEW CONFERENCZEWOULD BE HELD AFTER FIVE YEARS. CLEVELAND SAID US WOULD HAVE PREFERRED PERIODIC REVIEW CONFERENCE, AND WOULD CONTINUE PRESS THIS WITH SOVIETS.

9. ARTICLE IX CONTAINED 40 AS NUMBER OF RATIFYING STATES NECESSARY TO HAVE TREATY ENTER INTO FORCE RATHER THAT HIGH



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NUMBER SUGGESTED BY ITALY. HE RECALLED REASONS FOR THIS WHICH HE OUTLINE YESTERDAY. (USNATO 1377)

10. ARTICLE X, PARA 2, CLEVLEAND POINTED OUT, CONTAINED MAJOR CHANGE OF LIMITING DURATION TO 25 YEARS. WHILE US, FOR ITS PART, FAVORED UNLIMITED DURATION, WE HAD BEEN INDUCED, AS RESULT OF WIDE-SPREAD SUPPORT AMONG ALLIES FOR LIMITED

PAGE 6 RUFHNA 1393/1 S E C R E T DURATION, TO PRESS SOVIETS ON THIS POINT AS WELL. CLEVELAND RECALLED THAT AT ONE STAGE THIS ARTICLE HAD A PROVISION FOR EASY WITHDRAWAL AFTER 25 YEARS. SOVIETS ARGUED TREATY DID NOT NEED TWO WITHDRAWAL CLAUSES AND, AS PART OF PACKAGE, WE AGREED.

11. CAMPBELL (CANADA) CHARACTERIZED TABLING OF COMPLETE NPT DRAFT AS MAJOR NEGOTIATION ACHIEVEMENT BY US. HE SAID IT IS "REMARKABLE DEMONSTRATION OF CONSTRUCTIVE USE OF NAC IN PREPARING FOR NEGOTIATIONS WITH USSR". HE SAID NEW DRAFT REPRESENTED COMPROMISE BY THE CO-CHAIRMEN AS WELL AS SIGNIFICANT COMPROMISE BETWEEN NUCLEARS AND NON-NUCLEARS.

12. CAMPBELL NOTED THERE ALMOST TWO MONTHS REFORE ENDO HAD TO REPORT TO UNGA ON MARCH 15. WHICH WOULD ALLOW TIME FOR FULL CONSIDERATION AND REVIEW OF NEW TEXT IN GENEVA WHICH NOW NECESSARY. CANADA WOULD BE GUIDED BY TWO PRINCIPLES DURING ENDO REVIEW: A) PROPOSALS WITH WIDE SUPPORT IN ENDO OR SUBMITTED FROM OUTSIDE SHOULD RECIEVE

GP-3. CLEVELAND

#APPARENT OMISSION. CORRECTION TO FOLLOW.





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INFO 10 13,EA 10,ACDA 16,SCI 05,SS 20,GPM 03,SP 02,SC 01,SAH 03,L 03,
H 02,P 04,USIA 12,NSC 10,INR 07,CIAE 00,NSAE 00,DODE 00,AEC 11,
OST 01,RSR 01,RSC 01,MM 01,ARA 08,NEA 13,/167 W

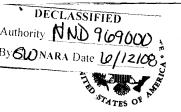
P R 181904Z JAN 68 FM USMISSION NATO TO SECSTATE WASHDC PRIORITY 1044 SECDEF WASHDC INFO AMEMBASSY BONN 0315 AMEMBASSY BRUSSELS 0269 USMISSION GENEVA 072 AMEMBASSY THE HAGUE 0234 AMEMBASSY LONDON 0332 AMEMBASSY LUXEMBOURG 0166 AMEMBASSY MOSCOW Ø66 AMEMBASSY OTTAWA 0223 AMEMBASSY PARIS Ø3Ø2 AMEMBASSY ROME 0262 USUN NEW YORK Ø117 AMEMBASSY VIENNA Ø36 ALL NATO CAPITALS

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FULL CONSIDERATION: AND B) CONVERSELY, PROPOSALS FAVORED BY FEW SHOULD BE TREATED ACCORDINGLY, OTHERWISE THEY WOULD



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DIMINISH EFFORT TO ACHIEVE AGREED NPT. IN CONCLUSION CAMPBELL SAID THAT STATES SHOULD NOT NOW REITERATE KNOWN POSITIONS BUT ENGAGE IN A CONSTRUCTIVE EFFORT TOWARD RECONCILING NARROWING SMALL NUMBER REMAINING DIFFERENCES.

13. KRISTIANSEN (NORWAY) ASSOCIATED HIMSELF WITH CAMPRELL'S COMMENTS, AND WARMLY WELCOMED "THIS NEW AND IMPORTANT STEP TOWARD MAKING THE NPT A REALITY".

14. GREWE (FRG) APPRECIATED US BRIEFING ON THIS IMPORTANT NEXT STEP IN ENDC NEGOTIATIONS. NOTED, HOWEVER, THAT THERE NO TIME FOR NAC CONSULTATION ON THIS TEXT. GREWE WAS CERTAIN FRG WOULD "NOTE WITH SATISFACTION" THAT SOVIETS ACCEPTED NOVEMBER 2 FORMULA. SAID NEW NPT TEXT WOULD HAVE TO BE EXAMINED CLOSELY, WITH SPECIAL ATTENTION

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PAID TO NEW INTERPRETIVE SENTENCE TO BE ADDED TO FIRST
OF US INTERPRETIVE PRINCIPLES TO DETERMINE ITS MEANING
WITH RESPECT TO SOVIET ACCEPTANCE NOVEMBER 2 FORMULA.

15. GREWE SAID FRG POSITION IS WELL-KNOWN AND IT "DOES NOT COINCIDE WITH ALL PARTS OF TEXT". HE NOTED, HOWEVER, THAT TABLING WOULD BE ON BASIS OF NO COMMITMENT. IN ANY EVENT, HE KNEW FRG WOULD WELCOME CHANCE FOR NON-ALIGNED TO COMMENT ON FULL TEXT, BUT HOPE SUCH COMMENTS "WOULD BE WEIGHTED AND NOT COUNTED".

16. QUAADE (DENMARK) ASSOCIATED HIMSELF WITH CONGRATULATORY STATEMENTS.

17. BURROWS (UK) EXTENDED CONGRATULATIONS AND HOPED FULL TEXT WOULD LEAD TO PROGRESS IN ENDC. HE SAID UK CONSIDERS NOVEMBER 2 FORMULA AS WHOLE PROVIDES POSSIBLITY FOR NEGOTIATION AND AGREEMENT THAT WOULD LEAVE TO IAEA TASK OF VERIFICATION OF EURATOM SAFEGUARDS AND THEREFORE, IN UK VIEW, NOVEMBER 2 LANGUAGE MEETS ALLIED CONCERNS.



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18. ON DURATION, BURROWS NOTED THERE TWO COMPROMISES:
A) LIMITING DURATION TO 25 YEARS: AND B) DELETING SECOND
WITHDRAWAL PROPOSAL. UK VIEWED THIS AS REASONABLE COMPR.
MISE, WITH SACRIFICE OF LATTER AS SMALL PAYMENT FOR SOV
AGREEMENT TO TREATY LIMITED TO 25 YEARS. THEREFORE, UK
COULD SUPPORT DURATION ARTICLE.

19. DEFERRARIIS (ITALY) WAS NOT IN POSITION TO ENGAGE IN DETAILED DISCUSSION OF TEXT BUT JOINED IN APPRECIATON OF US EFFORTS ALONG ROAD LEADING TO AGREEMENT ON NPT. HE BELIEVED THIS TEXT "ENABLES US TO CONTINUE OUR TASK, LEADING TO SUCCESS". HE NOTED THAT POINTS HE MADE IN NAC YESTERDAY (USNATO 1477) NOT MADE IN THIS TEXT BUT HE WOULD NOT DISCUSS DETAILS TODAY. HE ONLY WISHED EXPRESS APPRECIATION FOR US EFFORTS AND HOPE THIS TEXT WOULD CARRY NPT PROJECT FORWARD.

20. DESTAERCKE (BELGIUM) THOUGHT TEXT CONSIDERABLE IMPROVE-MENT IN TERMS OF WHAT GOB SEEKING. NOTED CLEVELAND COMMENT THAT TABLING ON NO COMMITMENT BASIS. FELT THIS GOOD

PAGE 5 RUFHNA 1393/2 S E C R E T APPROACH IN DIFFICULT NEGOTIATION. THOUGHT "ALL RIGHTS RESPECTED IN TEXT, INCLUDING EURATOM", THEREFORE CONGRAT-ULATED US.

21. SCHAUS (LUXEMBOURG) JOINED IN CONGRATULATIONS AND EXPRESSED GOL SATISFACTION THAT NOVEMBER 2 FORMULA ACCEPTED.

22. SEYDOUX (FRANCE) ASSOCIATED HIMSELF WITH THANKS EXTENDED FOR "INTERESTING AND COMPLETE" CLEVELAND STATEMENT. GOF POSITION ON NPT WELL-KNOWN AND

NOT NECESSARY TO REPEAT.

"AS A PERSONAL OPINION I WOULD LIKE TO STATE THAT I HAVE FOLLOWED WITH GREAT ATTENTION THE WAY NAC HAS BEEN INFORMED AND CONSULTED BY OUR US COLLEAGUE, AS WELL AS THE EFFORTS OF THE CO-CHAIRMEN, TO ACHIEVE A COMMON POSITION."



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23. BROSIO SUMMED UP AS PER USNATO 1378.

24. CLEVELAND EXPRESSED THANKS ON BEHALF USG FOR APPRECIATIVE COMMENTS MADE ABOUT US EFFORTS TO FULLY CONSULT IN NAC DURING COURSE NEGOTIATION OF NPT. HE

PAGE 6 RUFHNA 1393/2 S E C R E T ALSO REQUESTED THAT TEXT BE TREATED CONFIDENTIALLY UNTIL MADE PUBLIC.

25. COMMENT: ADVANCE NOTICE (DESCRIBED PARA ONE ABOVE) HAD ENABLED GREWE AND DE FERRARIIS TO GIVE THEIR CAPTIALS ONE HOUR NOTICE ON WHAT WOULD HAPPEN AT SPECIAL NAC MEETING. GREWE USED THIS TO GET COMPARATIVELY FORTHCOMING REACTION REPORTED ABOVE. DE FERRARIIS GOT NO REACTION PRIOR TO MEETING, AND HIS COMPARITVELY UPBEAT REMARKS WERE SOLO FLIGHT. LATER IN DAY, DE FERRARIIS REPORTED THAT ITALIAN FONOFF IN STATE OF SHOCK AT SUDDEN TABLING, AND THAT HE HAD HAD "STRONG REACTION." HE REQUESTED, AND I SUPPLIED, DETATLED NEGOTIATING HISTORY, INCLUDING REMAINDERS OF BROSIO SUMMATIONS IN PREVIOUS BENCHMARK NAC MEETINGS ON NPT, AND FACT (VHICH HE DID NOT KNOW) THE (ACCORDING TO GENEVA 2280) FISHER AND TOZZOLI HAD DISCUSSED TABLING QUESTION LAST TUESDAY DURING WESTERN FOUR MEETING, EVEN BEFORE US KNEW JUST WHAT SOVS WOULD BE WILLING TO DO.END.

GP+3 CLEVELAND