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RELEASED IN PART
B1, 1.4(B), 1.4(D)

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ACTION IO-16

INFO	LOG-00	AF-01	AID-01	ARA-01	CIAE-00	C-01	OASY-00
	DOEE-00	EAP-01	EB-01	EUR-01	HA-09	H-01	TEDE-00
	INR-00	L-01	ADS-00	NEA-01	NSAE-00	OIC-02	OIG-04
	OMB-01	PA-01	PM-01	PRS-01	P-01	SNP-00	SP-00
	SR-00	SS-00	STR-01	TRSE-00	T-00	USIE-00	SA-01
	RPE-01	PMB-00	/049W				

-----3319B1 230037Z /38

O 230018Z MAR 94
 FM USMISSION USUN NEW YORK
 TO SECSTATE WASHDC IMMEDIATE 5167
 AMEMBASSY KAMPALA PRIORITY
 INFO AMEMBASSY KIGALI PRIORITY
 WHITEHOUSE WASHDC PRIORITY
 JOINT STAFF WASHDC
 SECDEF WASHDC
 USCINCEUR VAHINGEN GE
 UN SECURITY COUNCIL COLLECTIVE
 AMEMBASSY DAR ES SALAAM
 AMEMBASSY BRUSSELS
 AMEMBASSY OTTAWA
 AMEMBASSY NAIROBI
 AMEMBASSY ADDIS ABABA
 AMEMBASSY BUJUMBURA

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 001187

DEPT FOR IO/UNP, IO/PHO, AF/C AND L/AF;
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 WHITEHOUSE PASS TO NSC FOR SRICE, DMOZENA
 JOINT STAFF FOR CHAIRMAN, DIR JS, J3;
 SECDEF FOR OSD/ISA

E.O.12356: DECL:OADR
 TAGS: MOPS, PREL, MARR, PGOV, KDEM, RW, UNSC, CG

SUBJECT: DISCUSSIONS ON RWANDA MANDATE AND NEW SRSG TO ZAIRE

REFTELS: A) 94 STATE 62790 B) 94 STATE 57678

UNITED STATES DEPARTMENT OF STATE
 REVIEW AUTHORITY: ARCHIE M BOLSTER
 CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
 DECLASSIFY AFTER: 23 MAR 2016
 DATE/CASE ID: 06 MAY 2011 201005065

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1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: [REDACTED] MET ON MARCH 22 TO ADOPT THE TALKING POINTS FOR THE [REDACTED] DEMARCHE TO THE SYG TO APPOINT A NEW SRSG TO ZAIRE, AND TO BEGIN PRELIMINARY DISCUSSIONS ON THE RWANDA MANDATE RENEWAL. BOTH [REDACTED] EXPRESSED A CLEAR PREFERENCE FOR A THREE-MONTH RENEWAL OF THE UNAMIR MANDATE AND RESERVATIONS TO ANYTHING MORE THAN STRONG LANGUAGE WARNING RWANDA THAT THE SECURITY COUNCIL'S PATIENCE WAS RUNNING OUT. END SUMMARY.

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3. THE [REDACTED] MEETING WAS ORIGINALLY SCHEDULED TO FINALIZE THE TALKING POINTS FOR THE [REDACTED] TO THE SECRETARY GENERAL TO APPOINT A NEW SRSG TO ZAIRE (REFTEL A). INCORPORATING POINTS RAISED IN REFTEL B, THE TALKING POINTS WERE QUICKLY APPROVED. [REDACTED] WILL SCHEDULE THE [REDACTED] DEMARCHE WITH THE SYG AS SOON AS POSSIBLE.

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SECRETARIAT VIEWS ON THE UNAMIR MANDATE

4. THE DISCUSSION THEN TURNED TO THE RWANDA MANDATE THAT EXPIRES APRIL 5. [REDACTED] OUTLINED FIVE POSSIBLE OPTIONS REPORTEDLY OFFERED BY THE SECRETARIAT: 1) WITHDRAWAL OF ALL UN FORCES; 2) WITHDRAWAL OF ALL UN FORCES EXCEPT 50 MILITARY OBSERVERS, WITH THE POSSIBILITY OF INCREASING THE UN PRESENCE IF A TRANSITIONAL GOVERNMENT IS ESTABLISHED; 3) RENEW THE MANDATE IN A PRO FORMA MANNER, I.E. FOR SIX MONTHS; 4) RENEW THE MANDATE WITH AN ULTIMATUM CONCERNING THE NEED TO ESTABLISH A TRANSITIONAL GOVERNMENT; AND, 5) EXTEND THE MANDATE FOR ONLY THREE MONTHS, WITH TOUGH LANGUAGE, THREATENING TO REDUCE THE PEACEKEEPING OPERATION IF THERE WERE NO TRANSITIONAL GOVERNMENT AT THE END OF THE PERIOD.

[REDACTED]

5. [REDACTED] MADE IT QUITE CLEAR THAT IT PREFERRED THE

LAST OPTION, STATING THAT IT IS TOO EARLY TO WITHDRAW FROM RWANDA, AND THAT IT IS IMPORTANT TO CONSIDER THE IMPACT OF THE WITHDRAWAL ON THE POPULATION'S SAFETY.

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[REDACTED] VIEWS

6. [REDACTED] QUICKLY CONCURRED WITH BELGIUM'S POSITION AND
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OPTION FIVE. THE [REDACTED] EMPHASIZED THAT THE SECURITY COUNCIL SHOULD AVOID A DECISION THAT COULD ONLY LEAD TO RENEWED OUTBREAKS OF ETHNIC VIOLENCE. [REDACTED]

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[REDACTED] INSTEAD, THE SECURITY COUNCIL SHOULD ADOPT A RESOLUTION WITH STRONG LANGUAGE THAT WARNS THE PARTIES ON THE NEED TO ESTABLISH THE GOVERNMENT. HE ALLOWED THAT PARIS MIGHT CONSIDER AN "ANGOLA-TYPE" SCENARIO THAT REDUCES THE UN PRESENCE BUT COULD INCREASE IT IF THERE ARE IMPROVEMENTS IN THE POLITICAL SITUATION. THE [REDACTED] ALSO SUGGESTED THAT THE EOVS BY SECURITY COUNCIL MEMBERS SHOULD EMPHASIZE THAT THEY ARE RELUCTANTLY EXTENDING THE MANDATE; SUCH LANGUAGE MIGHT STIR THE PARTIES TO FORM A TRANSITIONAL GOVERNMENT. THE [REDACTED] CONCLUDED BY OFFERING THAT WHILE THERE WAS MUCH "FROLICKING" AMONG THE PARTIES, THEY WERE CLOSE TO A SOLUTION.

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FURTHER DISCUSSIONS AND OPTIONS EXPLORED

7. DISCUSSION THEN ENSUED ON THE POSSIBILITY OF INSERTING INTO THE MANDATE SOMETHING AKIN TO A "CLOCK"

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THAT EXISTS IN MANY SANCTIONS RESOLUTIONS: IF THERE IS A

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FAILURE TO COMPLY WITH THE SECURITY COUNCIL'S INSTRUCTIONS BY A PARTICULAR DATE, THEN A PARTICULAR ACTION IMMEDIATELY FOLLOWS. IN THIS CASE, IF THE TRANSITIONAL GOVERNMENT IS NOT ESTABLISHED BY, FOR INSTANCE, JULY 1, THEN THE UN WOULD WITHDRAW ALL OR PART OF ITS FORCES. THE [] RESPONDED BY SAYING THAT SUCH ACTION MIGHT UNDULY CONSTRAIN THE SECURITY COUNCIL'S FUTURE FLEXIBILITY, AND THAT IT MIGHT BE DIFFICULT TO FIND THE PROPER LANGUAGE. HE MADE CLEAR THAT PARIS WOULD OPPOSE DISMANTLING UNAMIR SINCE THAT WOULD INEVITABLY LEAD TO VIOLENCE.

8. THE [] WOULD TRY TO MEET ON MONDAY, MARCH 28 TO BEGIN DISCUSSIONS ON A DRAFT RESOLUTION.

9. CONCLUSION: [] BOTH FAVOR: A THREE MONTH EXTENSION; AND STRONG LANGUAGE IN BOTH THE MANDATE RENEWAL AND THE EOV WARNING THE PARTIES OF POSSIBLE UN WITHDRAWAL IF NO TRANSITIONAL GOVERNMENT WERE FORMED BY THE END OF THE MANDATE PERIOD. ALTHOUGH BOTH RESISTED
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THE IDEA OF BUILDING INTO THE MANDATE RENEWAL PROVISOS THAT SIGNALLED A WITHDRAWAL IF THERE WAS NO GOVERNMENT BY A SPECIFIC DATE, THE [] SUGGESTION OF AN "ANGOLA-TYPE" SCENARIO SUGGESTS SOME REDUCTION MIGHT BE ACCEPTABLE TO [] IF THERE IS NO PROGRESS IN KIGALI.

10. COMMENT: IN DISCUSSIONS WITH USUN POLOFF [] OFFICIALS HAVE EXPRESSED EXTREME FRUSTRATION WITH THE SITUATION AND TREMENDOUS SYMPATHY WITH THE POSSIBILITY OF WITHDRAWING OR DECREASING UNAMIR FORCES. CLAIMING THAT THE LEGITIMACY OF BOUTROS-GHALI AND THE SECURITY COUNCIL WERE AT STAKE--BOTH HAD MADE NUMEROUS "FORM A GOVERNMENT, OR ELSE" DECLARATIONS, THESE OFFICIALS ARGUED THAT IT WAS IMPERATIVE THAT THE SECURITY COUNCIL, AT THE LEAST, INSERT STRONG LANGUAGE INTO THE MANDATE WARNING THE PARTIES TO AVOID FURTHER DELAYS, AND CAUTIONING THEM THAT THE SECURITY COUNCIL WAS QUITE SERIOUS ABOUT "PULLING THE PLUG" ON THE OPERATION UNLESS THERE WAS PROGRESS SOON. WE SHARE [] VIEW. AT THE VERY LEAST ANY UNAMIR RESOLUTION SHOULD WARN THE PARTIES TO AVOID FURTHER DELAYS. WASHINGTON MAY WISH TO CONSIDER GOING EVEN FURTHER. END COMMENT.

11. FURTHER COMMENT: A TENTATIVE TRIP TO RWANDA BY

U/SYG KITTANI HAS BEEN PUT ON HOLD IMMEDIATELY. END
COMMENT.

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