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INCOMING

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DEPARTMENT OF STATE  
AFRICAN AFFAIRS

PAGE 01 OF 02 NAIROBI 09701 00 OF 03 031356Z 8394 AF2058  
ACTION AF-00

NAIROBI 09701 00 OF 03 031356Z 8394 AF2058

ACTION OFFICE KE-01  
INFO AFL-01 C-01 AS-01 AFRA-01 RCA-01 PMA-01 EXED-01 ZF-01  
BY-01 UG-01 IZ-01 AFP-01 RW-01 XN-02 /016 A1 RS

OTHER OUTSTANDING ISSUE CONCERNS "FORMULATION" OF  
GENDARME DEPLOYMENT. THERE IS NO DISAGREEMENT ON THE  
PRINCIPLE. (A COPY OF THE DOCUMENT IS BEING FAXED TO  
AF/C.)

INFO LOG-00 CIAE-00 C-01 OASY-00 DODE-00 DOEE-00 EUR-00  
NA-09 N-01 TEDE-00 INR-00 IO-19 L-00 ADS-00  
NSAE-00 NSCE-00 OIG-02 OMB-01 PA-01 PH-00 PRS-01  
P-01 SNP-00 SP-00 SS-00 TRSE-00 T-00 USIE-00  
/B43W

OTHER SECURITY SERVICES

4. THE TWO SIDES BEGAN CONSIDERATION OF OTHER  
SECURITY SERVICES 5/2 WITH A PRESENTATION BY THE RPF  
OF ITS CONCERNS. FOREIGN MINISTER NGULINZERA TOLD  
U.S. OBSERVER AFTER THE INITIAL SESSION THAT THE RPF  
PROPOSES THE TWO SIDES PROVIDE THEIR RECOMMENDATIONS  
FOR THE VARIOUS SECURITY SERVICES TO THE NEW,  
ENLARGED GOVERNMENT. HIS DELIGHT AT AVOIDING  
PROLONGED WRANGLING IN ARUSHA WAS EVIDENT, AND HE  
PREDICTED THE ISSUE MIGHT BE RESOLVED IN ONE MORE  
SESSION.

P 031356Z MAY 93  
FM AMEMBASSY NAIROBI  
TO SECSTATE WASHDC PRIORITY 8350  
INFO AMEMBASSY KIGALI PRIORITY  
USMISSION USUN NEW YORK PRIORITY  
AMEMBASSY BRUSSELS  
AMEMBASSY BUJUMBURA  
AMEMBASSY DAR ES SALAM  
AMEMBASSY MAMPALA  
AMEMBASSY PARIS

RELEASED IN PART

CONFIDENTIAL NAIROBI 09701

E.O. 12356:DECL:OADR  
TAGS: PREL, RW  
SUBJECT: ARUSHA TALKS: STATUS REPORT

PROPORTIONS

5. THE TANZANIAN FACILITATOR STILL INTENDS TO DEFER  
THE ISSUE OF FORCE PROPORTIONS TO THE END OF THE  
MILITARY TALKS. THE TANZANIAN DEFENSE MINISTER, WHO  
ASSISTED IN THE FACILITATOR'S EARLIER SHUTTLE  
DIPLOMACY ON THIS ISSUE, WAS IN ARUSHA OVER THE  
WEEKEND, BUT HE DID NOT HAVE CONTACT WITH THE TWO  
SIDES. HE TOLD THE U.S. OBSERVER THAT HE INTENDS TO

REF: USUN 2145

RETURN TO ARUSHA IN ABOUT A WEEK OR TEN DAYS TO  
CONTINUE DISCUSSIONS ON FORCE PROPORTIONS. GOR  
FOREIGN MINISTER INDICATED HE EXPECTS LITTLE  
DIFFICULTY ON REACHING AGREEMENT ON THIS ISSUE WHEN  
NEGOTIATIONS ARE RESUMED ALTHOUGH HE DID NOT  
ELABORATE.

1. CONFIDENTIAL - ENTIRE TEXT.

INTERNATIONAL FORCE

2. SUMMARY. THE GOVERNMENT OF RWANDA (GOR) AND THE  
RWANDAN PATRIOTIC FRONT (RPF) MET IN PLENARY SESSION  
4/30 TO GIVE OBSERVERS A STATUS REPORT ON THE  
GENDARMERIE ISSUE. THE TWO SIDES HAVE MOVED ON TO  
"OTHER SECURITY ORGANS", EVEN THOUGH THERE REMAINS  
DISAGREEMENT OVER AN RPF PROPOSAL TO INCLUDE THE  
GENDARMERIE IN THE FORCE INTEGRATION PROCESS. THEY  
ALSO PLAN TO DISCUSS DEMOBILIZATION AND SUPERVISORY  
ORGANS BEFORE RETURNING TO THE ISSUE OF FORCE  
PROPORTIONS. TANZANIA'S DEFENSE MINISTER PLANS TO BE  
PRESENT IN ARUSHA IN ABOUT A WEEK OR TEN DAYS TO HELP  
RESOLVE THIS CRUCIAL ISSUE. THIS CABLE HAS BEEN  
PREPARED BY THE U.S. OBSERVER TO THE TALKS WHO IS  
TEMPORARILY IN NAIROBI. END SUMMARY.

6. THE "SUPERVISORY ORGANS" AGENDA ITEM WILL FOCUS  
ON THE NATURE AND MISSION OF THE INTERNATIONAL FORCE  
REQUESTED TO HELP RWANDA IMPLEMENT THE PEACE  
AGREEMENT, IN PARTICULAR THE DISARMAMENT, INTEGRATION  
AND DEMOBILIZATION OF FORCES. ALTHOUGH CONSIDERABLE  
CONFUSION SURROUNDS WHAT IS DESIRABLE AND WHAT IS  
POSSIBLE, A CONCEPT IS EMERGING WHEREBY AN OAU-LED,  
UN-ASSISTED OBSERVER FORCE WOULD OPERATE NOW IN THE  
BUFFER ZONE AND A UN-LED, OAU-ASSISTED PEACEKEEPING  
FORCE WOULD COME IN AFTER A PEACE ACCORD IS SIGNED TO  
ASSIST IN IMPLEMENTATION. IN SUCH A SCENARIO, THE  
OAU-LED FORCE, ENVISIONED AT ABOUT 500 MEN, WOULD BE  
EXPECTED TO PLAY A BRIDGING ROLE FROM THE TIME THE  
ACCORDS WERE SIGNED UNTIL A UN FORCE COULD BE IN  
PLACE, ESTIMATED AT A THREE-MONTH MINIMUM.

GENDARMERIE

3. THE GOR AND THE RPF PRESENTED OBSERVERS AT THE  
RWANDA PEACE TALKS IN ARUSHA A 12-PAGE DOCUMENT  
OUTLINING THEIR AGREED POSITIONS ON THE GENDARMERIE  
AT A PLENARY MEETING 4/30. TWO OUTSTANDING ISSUES  
ARE NOTED IN BRACKETS. ONE STEMS FROM GOVERNMENT  
RESISTENCE TO AN RPF DEMAND THAT THE GENDARMERIE BE  
SUBJECT TO THE SAME INTEGRATION PROCESS AS THE ARMY,  
INCLUDING DISARMAMENT, CONFINEMENT TO ASSEMBLY  
POINTS, AND INTEGRATION. THE GOVERNMENT CHALLENGED  
THE RPF TO DEMONSTRATE HOW THE RPF GOAL OF SECURITY  
FOR ITSELF AND THE POPULATION COULD BE ASSURED UNDER  
SUCH CIRCUMSTANCES. THE RPF BELIEVES SECURITY WILL  
BE ASSURED DURING THIS PROCESS BY THE INTERNATIONAL

7. OAU INVOLVEMENT AFTER THE PEACE ACCORD IS BY NO  
MEANS CERTAIN.

FORCE SUPERVISING FORCE INTEGRATION. RESOLUTION OF  
THIS DISPUTE HAS BEEN DEFERRED UNTIL AFTER AGREEMENT  
IS REACHED ON THE NATURE AND MISSION OF THE  
INTERNATIONAL SUPERVISORY FORCE (AGENDA ITEM 4). THE

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United States Department of State  
Office of FOI, Privacy, & Classification Review  
Review Authority: HOLMES, EDWARD  
Date: 08/21/96  
Case ID: 95003932

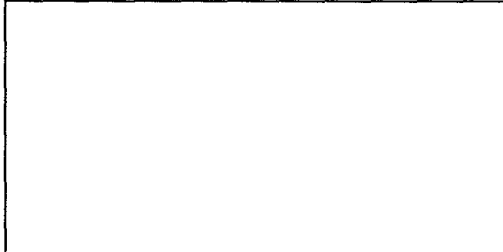
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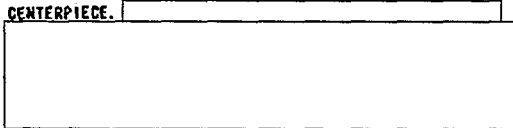


8. UN INVOLVEMENT BEFORE THE PEACE ACCORD IS SIGNED  
APPEARS OUT OF THE QUESTION.



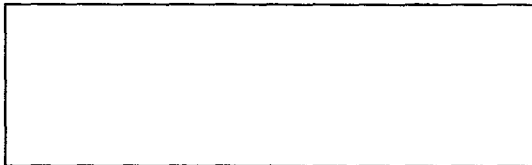
DEMOBILIZATION

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9. THIS ISSUE IS LIKELY TO RUN INTO A FEW HURDLES.  
THERE SEEMS TO BE GENERAL AGREEMENT THAT THE  
DEMOBILIZATION STRATEGY SHOULD HAVE EDUCATIONAL  
OPPORTUNITIES FOR DEMOBILIZED SOLDIERS AS ITS  
CENTERPIECE.



COMMENT

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10. ALTHOUGH PROGRESS IS SLOW, THE TWO SIDES REMAIN  
CORDIAL AND ISSUES CONTINUE TO HAVE A FULL AIRING.



SOUTHWICK

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