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DISCUSSION PAPER  
RWANDA

AOs from SOLIC, PA, FRMA, HRA, PK/PE, MEA, and J5 met this morning and prepared these comments for today's DC discussion on Rwanda.

**IWG's Six Short Term Policy Objectives:**

We have the following suggestions/problems:

1. to stop the on-going massacres as quickly as possible through contacts with the GOR and RPF leaders and demarches for similar representations with neighboring states, France, Belgium, and others.

OK, but include the OAU and influential political figures in Africa.

2. to support the UN and other in attempts to achieve a cease fire.

Need to change "attempts" to "political efforts" -- without "political" there is a danger of signing up to troop contributions.

3. to encourage Tanzanian and other attempts to resume negotiations under the Arusha Framework.

OK

4. to seek to prevent the violence from spreading outside Rwanda through contacts with neighboring states.

OK

5. to push in the UN to launch an immediate expanded humanitarian assistance effort.

NO. MUST ADD at end of sentence: effort in neighboring areas, and in securing areas within Rwanda. This effort should be expanded throughout Rwanda when security conditions permit.

6. to prevent a similar round of slaughter and disorder in Burundi by closely monitoring the situation there and staying in touch with the various elements in the country to dissuade.

OK

7. ADD: Urge all parties to keep borders open for refugee flows.

**Issues For Discussion:**

1. Genocide Investigation: Language that calls for an international investigation of human rights abuses and possible violations of the genocide convention.

Be Careful. Legal at State was worried about this yesterday-- Genocide finding could commit USG to actually "do something"

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2. In country Protection of Refugees: Language that authorizes the use of UNAMIR military or civilian police to protect in-country refugee camps receiving UNHCR or ICRC relief.

NO. Present force does not have the manpower or equipment to do so. No support at present for increasing either the size or equipment of the UN PKO force.

3. Arms Embargo: language banning arms exports to Rwanda and would sanction the ongoing aid to RPF.

YES.

4. Counter-propaganda: should the US engage in additional propaganda activities to get a message into Rwanda to counter the radio stations that are urging killing.

This is a significant increase in our role. Suggest that we offer equipment to neighbors and urge them to do it.

5. Pressure to Punish Organizers of Killings:

NO. Hold till Ceasefire has been established--don't want to scare off the participants.

- State of Political Play:

- A/S Shaddock and Ambassador Rawson are off to Burundi, Uganda, Tanzania and the OAU to relay our concerns and ask that they help defuel a volatile situation, no GOR or RPF leaders are expected to meet with this delegation.

- UN and State will be in touch with the Tanzanians in regards to conducting a military intervention into Rwanda and providing forces to secure protective zones for refugees. **We do not support this - the Tanzanians are unable to provide forces capable of undertaking this operation.**

- UN plans to approach the OAU and ask them to provide a cover for military intervention

- consideration of protective zones for refugees

- State is in direct contact with the RPF and the GOR representatives. Both sides would agree to an international team of investigators.

- - Geneva would organize the team (quickly) to check into events of the past few weeks

- The U.S. will continue to seek an embargo on Rwanda (i.e. weapons, ammo etc.) **we do not envision it will have a significant impact on the killings because machetes, knives and other hand implements have been the most common weapons.**

- State has called for the preliminary planning of utilizing DoD assets to jam radio broadcasts originating in Rwanda which are inciting ethnic violence.

- DoD actions:

- Memo drafted to the Director of the Joint Staff to initiate JCS planning for:

- - Begin preliminary planning to conduct jamming operations as discussed above.

- - In anticipation of a UN request for transport of humanitarian relief supplies, begin preliminary planning to provide airlift of those items to refugee centers in the neighboring countries of Uganda, Burundi and Tanzania.

- Provide a range of options engaging U.S. military medical units by providing medical care to refugees in UN sanctioned safe areas outside of Rwanda.
- Identify excess defense articles that could be provided through the UN to alleviate human suffering.
- DIA drafting an assessment of current Tanzanian military capabilities.

1 May